## AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 4508

## OFFERED BY MR. COURTNEY OF CONNECTICUT

Strike all after the enacting clause and insert the following:

## SECTION 1. SHORT TITLE. 2 This Act may be cited as the "Hidden Fee Disclosure Act of 2023". SEC. 2. CLARIFICATION OF THE APPLICATION OF FEE DIS-5 REQUIREMENTS **CLOSURE** TO **COVERED** 6 SERVICE PROVIDERS. 7 (a) Services.—Clause (ii)(I)(bb)of section 408(b)(2)(B) of the Employee Retirement Income Secu-8 rity Act of 1974 (29 U.S.C. 1108(b)(2)(B)) is amended— 10 (1) in subitem (AA) by striking "Brokerage 11 services," and inserting "Services (including brokerage services),"; and 12 13 (2) in subitem (BB)— 14 (A) by striking "Consulting," and inserting "Other services,"; and 15 (B) by inserting "any of the following:" be-16 fore "plan design". 17

| 1  | (b) DISCLOSURES.—Clause (iii)(III) of section              |
|----|--|
| 2  | 408(b)(2)(B) of the Employee Retirement Income Secu-       |
| 3  | rity Act of 1974 (29 U.S.C. 1108(b)(2)(B)) is amended      |
| 4  | by striking ", either in the aggregate or by service," and |
| 5  | inserting "by service".                                    |
| 6  | SEC. 3. STRENGTHENING DISCLOSURE REQUIREMENTS              |
| 7  | WITH RESPECT TO PHARMACY BENEFIT MAN-                      |
| 8  | AGERS AND THIRD PARTY ADMINISTRATORS                       |
| 9  | FOR GROUP HEALTH PLANS.                                    |
| 10 | (a) Certain Arrangements for PBM Services                  |
| 11 | Considered as Indirect.—                                   |
| 12 | (1) In General.—Clause (i) of section                      |
| 13 | 408(b)(2)(B) of the Employee Retirement Income             |
| 14 | Security Act of 1974 (29 U.S.C. 1108(b)(2)(B)) is          |
| 15 | amended—   |
| 16 | (A) by striking "requirements of this                      |
| 17 | clause" and inserting "requirements of this                |
| 18 | subparagraph"; and   |
| 19 | (B) by adding at the end the following:                    |
| 20 | "For purposes of applying section 406(a)(1)(C)             |
| 21 | with respect to a transaction described under              |
| 22 | this subparagraph, a contract or arrangement               |
| 23 | for services between a covered plan and a health           |
| 24 | insurance issuer providing health insurance cov-           |
| 25 | erage in connection with the covered plan in               |

| 1  | which the health insurance issuer contracts, in       |
|----|---|
| 2  | connection with such plan, with a service pro-        |
| 3  | vider for pharmacy benefit management services        |
| 4  | shall be considered to constitute an indirect fur-    |
| 5  | nishing of goods, services, or facilities between     |
| 6  | the plan and the service provider acting as the       |
| 7  | party in interest.".                                  |
| 8  | (2) Health insurance issuer and health                |
| 9  | INSURANCE COVERAGE DEFINED.—Clause (ii)(I)(aa)        |
| 10 | of section 408(b)(2)(B) of the Employee Retirement    |
| 11 | Income Security Act of 1974 ((29 U.S.C.               |
| 12 | 1108(b)(2)(B)) is amended by inserting before the     |
| 13 | period at the end "and the terms health insurance     |
| 14 | coverage' and 'health insurance issuer' have the      |
| 15 | meanings given such terms in section 733(b)".         |
| 16 | (b) Specific Disclosure Requirements With             |
| 17 | RESPECT TO PHARMACY BENEFIT MANAGEMENT SERV-          |
| 18 | ICES.—  |
| 19 | (1) In general.—Clause (iii) of section               |
| 20 | 408(b)(2)(B) of such Act (29 U.S.C. $1108(b)(2)(B)$ ) |
| 21 | is amended by adding at the end the following:        |
| 22 | "(VII) With respect to a contract or ar-              |
| 23 | rangement with the covered plan in connection         |
| 24 | with the provision of pharmacy benefit manage-        |

| 1 ment  | services, as part of the description re-     |
|---------|--|
| 2 quire | d under subclauses (III) and (IV)—           |
| 3       | "(aa) all compensation described in          |
| 4       | clause (ii)(I)(dd)(AA), including fees, re-  |
| 5       | bates, alternative discounts, co-payment     |
| 6       | offsets, and other remuneration expected     |
| 7       | to be received by the covered service pro-   |
| 8       | vider, an affiliate, or a subcontractor from |
| 9       | a pharmaceutical manufacturer, dis-          |
| 10      | tributor, rebate aggregator, group pur-      |
| 11      | chasing organization, or any other third     |
| 12      | party; and                                   |
| 13      | "(bb) the amount and form of any re-         |
| 14      | bates, discounts, or price concessions, in-  |
| 15      | cluding the amount expected to be passed     |
| 16      | through to the plan sponsor or the partici-  |
| 17      | pants and beneficiaries under the covered    |
| 18      | plan;  |
| 19      | "(cc) all compensation expected to be        |
| 20      | received by the covered service provider as  |
| 21      | a result of paying a lower amount for the    |
| 22      | drug than the amount charged as a copay-     |
| 23      | ment, coinsurance amount, or deductible;     |
| 24      | "(dd) all compensation expected to be        |
| 25      | received by the covered service provider as  |

| 1  | a result of paying pharmacies less than          |
|----|--|
| 2  | what is charged the health plan, plan spon-      |
| 3  | sor, or participants and beneficiaries under     |
| 4  | the covered plan;                                |
| 5  | "(ee) all compensation expected to be            |
| 6  | received by the covered service provider         |
| 7  | from drug manufacturers and any other            |
| 8  | third party in exchange for—                     |
| 9  | "(AA) administering, invoicing,                  |
| 10 | allocating, or collecting rebates related        |
| 11 | to the covered plan;                             |
| 12 | "(BB) providing business serv-                   |
| 13 | ices and activities, including providing         |
| 14 | access to drug utilization data;                 |
| 15 | "(CC) keeping a percentage of                    |
| 16 | the list price of a drug; or                     |
| 17 | "(DD) any other reason related                   |
| 18 | to the role of a covered service pro-            |
| 19 | vider as a conduit between the drug              |
| 20 | manufacturers or any other third                 |
| 21 | party and the covered plan.".                    |
| 22 | (2) Annual disclosure.—                          |
| 23 | (A) Clause (v) of section $408(b)(2)(B)$ of      |
| 24 | such Act (29 U.S.C. $1108(b)(2)(B)$ ) is amended |
| 25 | by adding at the end the following:              |

| 1  | "(III) A covered service provider, with re-        |
|----|--|
| 2  | spect to a contract or arrangement with the        |
| 3  | covered plan in connection with providing phar-    |
| 4  | macy benefit management services, shall dis-       |
| 5  | close, on an annual basis not later than 60 days   |
| 6  | after the beginning of the current plan year, to   |
| 7  | a responsible plan fiduciary, in writing, the fol- |
| 8  | lowing with respect to the twelve months pre-      |
| 9  | ceding the current plan year:                      |
| 10 | "(aa) All direct compensation de-                  |
| 11 | scribed in subclause (III) of clause (iii)         |
| 12 | and indirect compensation described in             |
| 13 | subclause (IV) of clause (iii) received by         |
| 14 | the covered service provider (including            |
| 15 | such compensation described in subclause           |
| 16 | (VII) of clause (iii)).                            |
| 17 | "(bb) For each drug covered under                  |
| 18 | the covered plan, the amount by which the          |
| 19 | price for the drug paid by the plan exceeds        |
| 20 | the amount paid to pharmacies by the cov-          |
| 21 | ered service provider.                             |
| 22 | "(cc) The total gross spending by the              |
| 23 | covered plan on drugs (excluding rebates,          |
| 24 | discounts, or other price concessions).            |

| 1  | "(dd) The total net spending by the          |
|----|--|
| 2  | covered plan on drugs.                       |
| 3  | "(ee) The total gross spending at all        |
| 4  | pharmacies wholly or partially owned by      |
| 5  | the covered service provider, including      |
| 6  | mail-order, specialty and retail pharmacies, |
| 7  | with a breakdown by individual pharmacy      |
| 8  | location.                                    |
| 9  | "(ff) The aggregate amount of                |
| 10 | clawback from pharmacies, including mail-    |
| 11 | order, specialty, and retail pharmacies.     |
| 12 | "(AA) categorical explanations               |
| 13 | (grouped by the reason for clawback,         |
| 14 | such as contractual true-up provi-           |
| 15 | sions, overpayments, or non-covered          |
| 16 | medication dispensed, and including          |
| 17 | information on the amount in each            |
| 18 | category that was passed through to          |
| 19 | the covered plan and to participants         |
| 20 | and beneficiaries of the covered plan);      |
| 21 | or   |
| 22 | "(BB) individual explanations for            |
| 23 | such clawbacks.                              |
| 24 | "(gg) Total aggregate amounts of fees        |
| 25 | collected by the covered service provider in |

| 1  | connection with the provision of pharmacy             |
|----|---|
| 2  | benefit management services to the covered            |
| 3  | plan.   |
| 4  | "(hh) Any other information specified                 |
| 5  | by the Secretary through regulations or               |
| 6  | guidance that may be necessary for a re-              |
| 7  | sponsible plan fiduciary to consider the              |
| 8  | merits of the contract or arrangement with            |
| 9  | the covered service provider and any con-             |
| 10 | flicts of interest that may exist.".                  |
| 11 | (3) Pharmacy benefit management serv-                 |
| 12 | ICES DEFINED.—Clause (ii)(I) of section               |
| 13 | 408(b)(2)(B) of such Act (29 U.S.C. $1108(b)(2)(B)$ ) |
| 14 | is amended by adding at the end the following:        |
| 15 | "(gg) The term 'pharmacy benefit                      |
| 16 | management services' includes any services            |
| 17 | provided by a covered service provider to a           |
| 18 | covered plan with respect to the adminis-             |
| 19 | tration of prescription drug benefits under           |
| 20 | the covered plan, including—                          |
| 21 | "(AA) the processing and pay-                         |
| 22 | ment of claims;                                       |
| 23 | "(BB) design of pharmacy net-                         |
| 24 | works;  |

| 1  | "(CC) negotiation, aggregation,                 |
|----|---|
| 2  | and distribution of rebates, discounts,         |
| 3  | and other price concessions;                    |
| 4  | "(DD) formulary design and                      |
| 5  | maintenance;                                    |
| 6  | "(EE) operation of pharmacies                   |
| 7  | (whether retail, mail order, specialty          |
| 8  | drug, or otherwise); recordkeeping;             |
| 9  | "(FF) utilization review;                       |
| 10 | "(GG) adjudication of claims;                   |
| 11 | and   |
| 12 | "(HH) any other services speci-                 |
| 13 | fied by the Secretary through guid-             |
| 14 | ance or rulemaking.".                           |
| 15 | (4) Clawback defined.—Clause (ii)(I) of sec-    |
| 16 | tion $408(b)(2)(B)$ of such Act (29 U.S.C.      |
| 17 | 1108(b)(2)(B)), as amended by paragraph (3), is |
| 18 | amended by adding at the end the following:     |
| 19 | "(hh) The term 'clawback' means                 |
| 20 | amounts collected by a pharmacy benefit         |
| 21 | manager from a pharmacy for copayments          |
| 22 | collected from a participant or beneficiary     |
| 23 | in excess of the contracted rate.".             |

| 1  | (c) Specific Disclosure Requirements With           |
|----|---|
| 2  | RESPECT TO THIRD PARTY ADMINISTRATION SERVICES      |
| 3  | FOR GROUP HEALTH PLANS.—                            |
| 4  | (1) In general.—Clause (iii) of section             |
| 5  | 408(b)(2)(B) of such Act (29 U.S.C.                 |
| 6  | 1108(b)(2)(B)), as amended by subsection (b)(1), is |
| 7  | amended by adding at the end the following:         |
| 8  | "(VIII) With respect to a contract or ar-           |
| 9  | rangement with the covered plan in connection       |
| 10 | with the provision of third party administration    |
| 11 | services for group health plans, as part of the     |
| 12 | description required under subclauses (III) and     |
| 13 | (IV)—   |
| 14 | "(aa) the amount and form of any re-                |
| 15 | bates, discounts, savings fees, refunds, or         |
| 16 | amounts received from providers and facili-         |
| 17 | ties, including the amounts that will be re-        |
| 18 | tained by the covered service provider as a         |
| 19 | fee;  |
| 20 | "(bb) the amount and form of fees ex-               |
| 21 | pected to be received from other service            |
| 22 | providers in relation to the covered plan,          |
| 23 | including the amounts that will be retained         |
| 24 | by the covered service provider as a fee;           |
| 25 | and   |

| 1  | "(cc) the amount and form of ex-                    |
|----|---|
| 2  | pected recoveries by the covered service            |
| 3  | provider, including the amounts that will           |
| 4  | be retained by the covered service provider         |
| 5  | as a fee (disaggregated by category), as a          |
| 6  | result of—  |
| 7  | "(AA) overpayments;                                 |
| 8  | "(BB) erroneous payments;                           |
| 9  | "(CC) uncashed checks or incom-                     |
| 10 | plete payments;                                     |
| 11 | "(DD) billing errors;                               |
| 12 | "(EE) subrogation;                                  |
| 13 | "(FF) fraud; or                                     |
| 14 | "(GG) any other reason on behalf                    |
| 15 | of the covered plan, .".                            |
| 16 | (2) Annual disclosure.—Clause (v) of sec-           |
| 17 | tion 408(b)(2)(B) of such Act (29 U.S.C.            |
| 18 | 1108(b)(2)(B)), as amended by subsection (b)(2), is |
| 19 | amended by adding at the end the following:         |
| 20 | "(IV) A covered service provider, with re-          |
| 21 | spect to a contract or arrangement with the         |
| 22 | covered plan in connection with providing third     |
| 23 | party administration services for group health      |
| 24 | plans, shall disclose, on an annual basis not       |
| 25 | later than 60 days after the beginning of the       |

| 1  | current plan year, to a responsible plan fidu-   |
|----|--|
| 2  | ciary, in writing, the following with respect to |
| 3  | the twelve months preceding the current plan     |
| 4  | year:  |
| 5  | "(aa) All direct compensation de-                |
| 6  | scribed in subclause (III) of clause (iii).      |
| 7  | "(bb) All indirect compensation de-              |
| 8  | scribed in subclause (IV) of clause (iii) re-    |
| 9  | ceived by the covered service provider (in-      |
| 10 | cluding such compensation described in           |
| 11 | subclause (VIII) of clause (iii)).               |
| 12 | "(cc) The aggregate amount for which             |
| 13 | the covered service provider received indi-      |
| 14 | rect compensation and the estimated              |
| 15 | amount of cost-sharing incurred by plan          |
| 16 | participants and beneficiaries as a result.      |
| 17 | "(dd) The total gross spending by the            |
| 18 | covered plan on all costs and fees arising       |
| 19 | under or paid under the administrative           |
| 20 | services agreement with the third-party ad-      |
| 21 | ministrator (not including any amounts de-       |
| 22 | scribed in items (aa) through (cc) of clause     |
| 23 | (iii)(VIII).                                     |
| 24 | "(ee) The total net spending by the              |
| 25 | covered plan on all costs and fees arising       |

| 1  | under or paid under the administrative               |
|----|--|
| 2  | services agreement with the covered service          |
| 3  | provider.  |
| 4  | "(ff) The aggregate fees collected by                |
| 5  | the covered service provider.                        |
| 6  | "(gg) Any other information specified                |
| 7  | by the Secretary through regulations or              |
| 8  | guidance that may be necessary for a re-             |
| 9  | sponsible plan fiduciary to consider the             |
| 10 | merits of the contract or arrangement with           |
| 11 | the covered service provider and any con-            |
| 12 | flicts of interest that may exist.".                 |
| 13 | (3) Third party administration services              |
| 14 | FOR GROUP HEALTH PLANS DEFINED.—Clause               |
| 15 | (ii)(I) of section $408(b)(2)(B)$ of such Act $(29)$ |
| 16 | U.S.C. $1108(b)(2)(B)$ , as amended by paragraphs    |
| 17 | (3) and (4) of subsection (b), is amended by adding  |
| 18 | at the end the following:                            |
| 19 | "(ii) The term 'third party adminis-                 |
| 20 | tration services for group health plans' in-         |
| 21 | cludes any services provided by a covered            |
| 22 | service provider to a covered plan with re-          |
| 23 | spect to the administration of health bene-          |
| 24 | fits under the covered plan, including—              |

| 1  | "(AA) the processing, repricing,                             |
|----|--|
| 2  | and payment of claims;                                       |
| 3  | "(BB) design, creation, and                                  |
| 4  | maintenance of provider networks;                            |
| 5  | "(CC) negotiation of discounts                               |
| 6  | off gross rates;   |
| 7  | "(DD) benefit and plan design;                               |
| 8  | negotiation of payment rates;                                |
| 9  | "(EE) recordkeeping;   |
| 10 | "(FF) utilization review;                                    |
| 11 | "(GG) adjudication of claims;                                |
| 12 | "(HH) regulatory compliance;                                 |
| 13 | and  |
| 14 | "(II) any other services set forth                           |
| 15 | in an administrative services agree-                         |
| 16 | ment or similar agreement or specified                       |
| 17 | by the Secretary through guidance or                         |
| 18 | rulemaking.".  |
| 19 | (d) Rule of Construction.—Nothing in the                     |
| 20 | amendments made by this section shall be construed to        |
| 21 | imply that a practice in relation to which a covered service |
| 22 | provider is required to provide information as a result of   |
| 23 | such amendments is permissible under Federal law.            |
| 24 | (e) Effective Date.—The amendments made by                   |
| 25 | this section shall take effect on January 1, 2025.           |

## 1 SEC. 4. IMPLEMENTATION.

- Not later than 1 year after the date of enactment
- 3 of this Act, the Secretary of Labor shall issue notice and
- 4 comment rulemaking as necessary to implement the provi-
- 5 sions of this Act. The Secretary shall ensure that such
- 6 rulemaking—
- 7 (1) accounts for the varied compensation prac-
- 8 tices of covered service providers (as defined under
- 9 section 408(b)(2)(B); and
- 10 (2) establishes standards for the disclosure of
- 11 expected compensation by such covered service pro-
- viders.

